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ACTION AF-01

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| INFO | LOG-00  | AID-01 | CIAE-00 | SMEC-00 | OASY-00 | DODE-00 | DOEE-00 |
|      | EB-01   | EUR-01 | OIGO-01 | H-01    | INM-02  | TEDE-00 | INR-00  |
|      | IO-16   | L-01   | ADS-00  | NSAE-00 | NSCE-00 | OIC-02  | OMB-01  |
|      | PA-02   | PM-00  | PRS-01  | P-01    | SNP-00  | SP-00   | SR-00   |
|      | SS-00   | STR-01 | TRSE-00 | T-00    | USIE-00 | PMB-00  | PRM-10  |
|      | PRME-01 | DRL-09 | G-00    | /053W   |         |         |         |

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R 221309Z JUL 94  
FM AMEMBASSY DAR ES SALAAM  
TO SECSTATE WASHDC 5347  
INFO AMEMBASSY KINSHASA  
AMEMBASSY PARIS  
AMEMBASSY NAIROBI  
AMEMBASSY BUJUMBURA  
AMEMBASSY KAMPALA  
USMISSION USUN NEW YORK  
USMISSION GENEVA

UNCLAS SECTION 01 OF 02 DAR ES SALAAM 004693

STATE FOR AF/C AND AF/E  
GENEVA FOR RMA  
NAIROBI FOR REF COORD

E.O. 12356: DECL: N/A  
TAGS: PREF, PREL, PHUM, RW, TZ  
SUBJECT: UNSYG SPECIAL REP KHAN BRIEFS  
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DIPLOMATIC CORPS IN TANZANIA

1. SHAHAYAR KHAN, UNSYG'S SPECIAL  
REPRESENTATIVE FOR RWANDA, BRIEFED A FEW  
MEMBERS OF THE RESIDENT DIPLOMATIC CORPS ON  
JULY 21 ON HIS ASSESSEMENT OF THE FUTURE OF  
RWANDA. THE MEETING WAS BILLED AS A POLITICAL,  
AS OPPOSED TO HUMANITARIAN/REFUGEE, BRIEFING.  
KHAN STRESSED TWO POINTS: A RETURN TO NORMALCY  
IS VITAL TO ANY SOLUTION; THE PRINCIPLES OF  
ARUSHA OFFER THE BEST FRAMEWORK FOR RESOLVING

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THE CRISIS.

2. KHAN EXPLAINED THAT HE HAS ESTABLISHED AN OFFICE IN KIGALI OUT OF WHICH HE WILL OPERATE. HIS PRESENCE THERE WILL IMPRESS UPON THE RWANDANS THAT HE IS COMMITTED TO HELPING THEM FIND A PERMANENT SOLUTION. HE WILL MAKE FREQUENT TRIPS TO RWANDA'S NEIGHBORS, BRIEFING THEM ON DEVELOPMENTS AND SEEKING THEIR ADVICE. HE CHOSE TANZANIA AS HIS FIRST STOP BECAUSE OF TANZANIA'S ROLE AS FACILITATOR IN THE ARUSHA TALKS. KAHN, WHO HAD JUST LEFT A MEETING WITH PRESIDENT MWINYI AND WAS SCHEDULED TO MEET WITH THE PRIME MINISTER AFTER HIS BRIEFING FOR THE DIPLOMATS, AFFIRMED THAT TANZANIA TOOK SERIOUSLY ITS ROLE OF FACILITATOR AND WAS COMMITTED TO IT.

3. KAHN EXPLAINED THAT HE STARTS WITH NO RECOMMENDATIONS OR SUGGESTIONS FOR SETTLING THE  
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CONFLICT. HE BELIEVES THAT THE ARUSHA PROCESS IS IMPORTANT BECAUSE IT CALLED FOR COMPROMISE. HE POINTED OUT THAT THE CURRENT PRIME MINISTER IN RWANDA IS THE ONE CALLED FOR IN THE ARUSHA TALKS. KAHN SAID THAT HE HAD COMMITMENTS FROM THE NEW GOVERNMENT (GNU: GOVERNMENT OF NATIONAL UNITY) AND FROM THE REMNANTS OF THE FORMER GOVERNMENT TO WORK WITHIN THE ARUSHA FRAMEWORK.

4. EQUALLY IMPORTANT, WAS A RETURN TO NORMALCY. RWANDA HAS NO ELECTRICITY, NO CIVIC SERVICES, NO DIPLOMATIC REPRESENTATION, NO LAW AND ORDER. KAHN EXPLAINED THAT THE ONLY WAY TO HAVE THE REFUGEES RETURN IS FOR THEM TO HAVE SOMETHING TO RETURN TO. IT WAS THE RESPONSIBILITY OF RWANDA'S NEIGHBORS, THE OAU AND THE INTERNATIONAL COMMUNITY TO HELP RWANDA RETURN TO NORMALCY, KAHN SAID. RWANDA'S FRIENDS MUST HELP THE GNU ACT ON ITS PROMISES. THE GOVERNMENT'S STATED INTENTIONS ARE GOOD, BUT THE REFUGEES WILL ONLY RETURN IF THE GOVERNMENT IS ABLE TO TURN ITS PROMISES INTO REALITY.

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5. (AS EXAMPLES OF THE PROBLEMS FACING THE GNU, KAHN CITED THE PM'S FIRST CABINET MEETING. HE HAD NO TRANSPORTATION NOR TELEPHONE WITH WHICH TO SUMMON A CAR. THE GNU'S TRANSPORTATION MINISTER RADIOED THE UN TO SEND THE PM TRANSPORT. KAHN ALSO DESCRIBED THE AIRPORT AS BEING IN GOOD PHYSICAL SHAPE BUT

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TOTALLY DEVOID OF PERSONNEL. IN ORDER TO OPERATE IT WILL NEED AIR TRAFFIC CONTROLERS, SECURITY, SUPPORT PERSONNEL, AS WELL AS CUSTOMS AND IMMIGRATION OFFICIALS.)

6. KAHN BELIEVED THAT THE RPF HAD TAKEN THE RIGHT STEPS IN PUTTING TOGETHER A GOVERNMENT THAT "COVERS THE SPECTRUM GEOGRAPHICALLY AND ETHNICALLY." HE SAID THAT OF THE FOUR MOST SENIOR MEMBERS OF THE CABINET, THREE WERE HUTUS. HE AGREED, HOWEVER, THAT THIS WAS MAINLY "OPTICS" SINCE ALL FOUR WERE EITHER MEMBERS OR SYMPATHIZERS OF THE RPF.

7. THE SPECIAL REPRESENTATIVE BELIEVED THAT THOSE RWANDANS WHO ARE CONSIDERING LEAVING SHOULD BE "PERSUADED" TO STAY AND REFUGEES SHOULD BE "INDUCED" TO RETURN. IN RESPONSE TO THE AMERICAN CHARGE'S REQUEST THAT KAHN DEFINE 'PERSUASION,' HE SAID THAT RWANDANS MUST BE MADE AWARE OF THE GNU'S "MESSAGE" AND THEN SEE THAT IT IS MATCHED BY ACTION. AND THEY MUST KNOW THAT HUMANITARIAN RELIEF IS WITHIN THEIR

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REACH INSIDE RWANDA. THESE TWO POINTS OF  
PURSUASION COULD ONLY BE ACCOMPLISHED IF THE UN  
AND GNU COULD OVERCOME THE EFFECTS OF RADIO  
MILLES COLLINES. (KHAN MADE A SPECIAL APPEAL  
TO THE DONOR COUNTRIES TO PROVIDE THE UN WITH A  
PORTABLE AM RADIO STATION.)

8. THE RPF AND THE GOVERNMENT OF ZAIRE HAVE  
AGREED TO STOP THE EXODUS OF RWANDANS ACROSS

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THE BORDER INTO GOMA. BUT KAHN DID NOT ELABORATE ON WHAT MEASURES WERE IN PLACE TO STOP THE FLOW. THERE WAS NO SUCH AGREEMENT AT BUKAVU, SINCE THE FRENCH CONTROLLED THE RWANDAN SIDE OF THE BORDER. HE ACKNOWLEDGED THAT MANY FORMER RWANDA ARMY TROOPS WERE ENTERING ZAIRE WITH WEAPONS. HE SAW NO WAY TO SOLVE THAT PROBLEM OUTSIDE OF A BROADER SOLUTION OF A RETURN TO NORMALCY AND POLITICAL COMPROMISE.

9. THE RPF IS ANXIOUS FOR UNAMIR TO REPLACE THE FRENCH. HOWEVER, KAHN EXPLAINED, UNAMIR WAS SHORT OF PERSONNEL AND EQUIPMENT. FURTHERMORE, RADIO MILLES COLLINES WAS HIGHLY CRITICAL OF UNAMIR AND ACCUSED THEM OF BIAS IN FAVOR OF THE RPF. WHEN UNAMIR REPLACES THE FRENCH, IT WILL BE ENTERING A VERY HOSTILE ENVIRONMENT.

10. KAHN WAS INFORMED THAT 3,000 HUTUS DAILY  
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WERE STILL ARRIVING IN TANZANIA FROM RWANDA. ALL WERE IN BAD CONDITION AND SOME ARE WOUNDED, INDICATING ATTACKS BY THE RPF. HE WAS ASKED TO ASSESS THE RPF'S ABILITY TO CONTROL ITS TROOPS IN THE FIELD. HE WAS UNABLE TO DO SO.

11. IN RESPONSE TO A QUESTION ABOUT HOW THE GNU WILL DEAL WITH THE GENOCIDE/WAR CRIMES ISSUE, KAHN SAID THAT THE GNU AND THOSE MEMBERS OF THE FORMER GOVERNMENT WITH WHOM HE HAD MET IN EARLY JULY, AGREED THAT THAT A MECHANISM MUST BE ESTABLISHED THAT WOULD BRING TO JUSTICE THOSE WHO WERE FOUND GUILTY OF MASSACRES.

12. BUJUMBURA MINIMIZE CONSIDERED. BROWNING

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